## SENATE BILL No. 570

### DIGEST OF INTRODUCED BILL

Citations Affected: IC 36-7.

**Synopsis:** Deeds issued by local units of government. For deeds issued by a redevelopment commission or a metropolitan development commission and for conditional and final deeds issued under the urban homesteading program, establishes: (1) the limitations that apply to the title conveyed in the deed; (2) the period during which the issuance of the deed may be contested; and (3) that the deed is prima facie evidence of valid title and of the regularity of the sale and the procedure under which the deed is issued.

Effective: Upon passage.

## **Breaux**

January 20, 2009, read first time and referred to Committee on Corrections, Criminal, and Civil Matters.





#### First Regular Session 116th General Assembly (2009)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in this style type, and deletions will appear in this style type.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or *this style type* reconciles conflicts between statutes enacted by the 2008 Regular Session of the General Assembly.

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## SENATE BILL No. 570

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A BILL FOR AN ACT to amend the Indiana Code concerning local government.

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Be it enacted by the General Assembly of the State of Indiana:

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SECTION 1. IC 36-7-14-12.2, AS AMENDED BY P.L.221-2007,
SECTION 32, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
UPON PASSAGE]: Sec. 12.2. (a) The redevelopment commission may
do the following:

- (1) Acquire by purchase, exchange, gift, grant, condemnation, or lease, or any combination of methods, any personal property or interest in real property needed for the redevelopment of areas needing redevelopment that are located within the corporate boundaries of the unit.
- (2) **Subject to subsection (e),** hold, use, sell (by conveyance by deed, land sale contract, or other instrument), exchange, lease, rent, or otherwise dispose of property acquired for use in the redevelopment of areas needing redevelopment on the terms and conditions that the commission considers best for the unit and its inhabitants.
- (3) Sell, lease, or grant interests in all or part of the real property acquired for redevelopment purposes to any other department of



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1	the unit or to any other governmental agency for public ways,
2	levees, sewerage, parks, playgrounds, schools, and other public
3	purposes on any terms that may be agreed on.
4	(4) Clear real property acquired for redevelopment purposes.
5	(5) Enter on or into, inspect, investigate, and assess real property
6	and structures acquired or to be acquired for redevelopment
7	purposes to determine the existence, source, nature, and extent of
8	any environmental contamination, including the following:
9	(A) Hazardous substances.
.0	(B) Petroleum.
1	(C) Other pollutants.
2	(6) Remediate environmental contamination, including the
3	following, found on any real property or structures acquired for
4	redevelopment purposes:
5	(A) Hazardous substances.
6	(B) Petroleum.
7	(C) Other pollutants.
. 8	(7) Repair and maintain structures acquired for redevelopment
9	purposes.
20	(8) Remodel, rebuild, enlarge, or make major structural
21	improvements on structures acquired for redevelopment purposes.
22	(9) Survey or examine any land to determine whether it should be
23	included within an area needing redevelopment to be acquired for
24	redevelopment purposes and to determine the value of that land.
25	(10) Appear before any other department or agency of the unit, or
26	before any other governmental agency in respect to any matter
27	affecting:
28	(A) real property acquired or being acquired for
29	redevelopment purposes; or
30	(B) any area needing redevelopment within the jurisdiction of
31	the commissioners.
32	(11) Institute or defend in the name of the unit any civil action.
33	(12) Use any legal or equitable remedy that is necessary or
34	considered proper to protect and enforce the rights of and perform
35	the duties of the department of redevelopment.
66	(13) Exercise the power of eminent domain in the name of and
37	within the corporate boundaries of the unit in the manner
88	prescribed by section 20 of this chapter.
19	(14) Appoint an executive director, appraisers, real estate experts,
10	engineers, architects, surveyors, and attorneys.
1	(15) Appoint clerks, guards, laborers, and other employees the
12	commission considers advisable, except that those appointments
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1	must be made in accordance with the merit system of the unit if	
2	such a system exists.	
3	(16) Prescribe the duties and regulate the compensation of	
4	employees of the department of redevelopment.	
5	(17) Provide a pension and retirement system for employees of	
6	the department of redevelopment by using the Indiana public	
7	employees' retirement fund or a retirement plan approved by the	
8	United States Department of Housing and Urban Development.	
9	(18) Discharge and appoint successors to employees of the	
.0	department of redevelopment subject to subdivision (15).	4
.1	(19) Rent offices for use of the department of redevelopment, or	
.2	accept the use of offices furnished by the unit.	`
.3	(20) Equip the offices of the department of redevelopment with	
4	the necessary furniture, furnishings, equipment, records, and	
. 5	supplies.	
.6	(21) Expend, on behalf of the special taxing district, all or any	4
7	part of the money of the special taxing district.	
. 8	(22) Contract for the construction of:	
9	(A) local public improvements (as defined in IC 36-7-14.5-6)	
20	or structures that are necessary for redevelopment of areas	
21	needing redevelopment or economic development within the	
22	corporate boundaries of the unit; or	
23	(B) any structure that enhances development or economic	
24	development.	
2.5	(23) Contract for the construction, extension, or improvement of	
26	pedestrian skyways.	
27	(24) Accept loans, grants, and other forms of financial assistance	<b>\</b>
28	from the federal government, the state government, a municipal	
29	corporation, a special taxing district, a foundation, or any other	
30	source.	
31	(25) Provide financial assistance (including grants and loans) to	
32	enable individuals and families to purchase or lease residential	
33	units within the district. However, financial assistance may be	
34	provided only to individuals and families whose income is at or	
35	below the unit's median income for individuals and families,	
66	respectively.	
37	(26) Provide financial assistance (including grants and loans) to	
8	neighborhood development corporations to permit them to:	
19	(A) provide financial assistance for the purposes described in	
10	subdivision (25); or	
1	(B) construct, rehabilitate, or repair commercial property	
12	within the district.	



1	(27) Require as a condition of financial assistance to the owner of	
2	a multiple unit residential structure that any of the units leased by	
3	the owner must be leased:	
4	(A) for a period to be determined by the commission, which	
5	may not be less than five (5) years;	
6	(B) to families whose income does not exceed eighty percent	
7	(80%) of the unit's median income for families; and	
8	(C) at an affordable rate.	
9	(b) Conditions imposed by the commission under subsection (a)(27)	_
10	remain in force throughout the period determined under subsection	
11	(a)(27)(A), even if the owner sells, leases, or conveys the property. The	
12	subsequent owner or lessee is bound by the conditions for the	
13	remainder of the period.	
14	(c) As used in this section, "pedestrian skyway" means a pedestrian	
15	walkway within or outside of the public right-of-way and through and	_
16	above public or private property and buildings, including all structural	
17	supports required to connect skyways to buildings or buildings under	
18	construction. Pedestrian skyways constructed, extended, or improved	
19	over or through public or private property constitute public property	
20	and public improvements, constitute a public use and purpose, and do	
21	not require vacation of any public way or other property.	
22	(d) All powers that may be exercised under this chapter by the	
23	redevelopment commission may also be exercised by the	
24	redevelopment commission in carrying out its duties and purposes	_
25	under IC 36-7-14.5.	
26	(e) Except as provided in subsection (f), a deed executed under	
27	subsection (a)(2) vests in the grantee an estate in fee simple	
28	absolute in the real property, free and clear of all liens and	
29	encumbrances created or suffered before or after the conveyance	
30	except:	
31	(1) liens granted priority under federal law; and	
32	(2) the lien of the state or a political subdivision for taxes and	
33	special assessments that accrue after the conveyance.	
34	(f) The estate in the real property created in fee simple absolute	
35	under subsection (e) is subject to all easements, covenants,	
36	declarations, and other deed restrictions and laws governing land	
37	use, including all zoning restrictions and liens and encumbrances	
38	created or suffered by the grantee of the deed at the conveyance.	
39	(g) A deed executed under this section:	
40	(1) is prima facie evidence of:	
41	(A) the regularity of the conveyance of the real property	
42	described in the deed;	



1	(B) the regularity of the procedure under which the deed
2	is issued; and
3	(C) valid title in fee simple absolute in the grantee of the
4	deed; and
5	(2) is incontestable except by appeal from the action of the
6	redevelopment commission in issuing the deed filed not later
7	than sixty (60) days after the date of the issuance of the deed.
8	SECTION 2. IC 36-7-15.1-7, AS AMENDED BY P.L.146-2008,
9	SECTION 744, IS AMENDED TO READ AS FOLLOWS
0	[EFFECTIVE UPON PASSAGE]: Sec. 7. (a) In carrying out its duties
1	and purposes under this chapter, the commission may do the following:
2	(1) Acquire by purchase, exchange, gift, grant, lease, or
3	condemnation, or any combination of methods, any real or
4	personal property or interest in property needed for the
5	redevelopment of areas needing redevelopment that are located
6	within the redevelopment district.
7	(2) Subject to subsection (f), hold, use, sell (by conveyance by
8	deed, land sale contract, or other instrument), exchange, lease,
9	rent, invest in, or otherwise dispose of, through any combination
20	of methods, property acquired for use in the redevelopment of
21	areas needing redevelopment on the terms and conditions that the
22	commission considers best for the city and its inhabitants.
23	(3) Acquire from and sell, lease, or grant interests in all or part of
24	the real property acquired for redevelopment purposes to any
2.5	other department of the city, or to any other governmental agency,
26	for public ways, levees, sewerage, parks, playgrounds, schools,
27	and other public purposes, on any terms that may be agreed upon.
28	(4) Clear real property acquired for redevelopment purposes.
29	(5) Enter on or into, inspect, investigate, and assess real property
0	and structures acquired or to be acquired for redevelopment
1	purposes to determine the existence, source, nature, and extent of
32	any environmental contamination, including the following:
3	(A) Hazardous substances.
4	(B) Petroleum.
55	(C) Other pollutants.
6	(6) Remediate environmental contamination, including the
37	following, found on any real property or structures acquired for
8	redevelopment purposes:
9	(A) Hazardous substances.
10	(B) Petroleum.
1	(C) Other pollutants.
12	(7) Repair and maintain structures acquired or to be acquired for



1	redevelopment purposes.
2	(8) Enter upon, survey, or examine any land, to determine whether
3	it should be included within an area needing redevelopment to be
4	acquired for redevelopment purposes, and determine the value of
5	that land.
6	(9) Appear before any other department or agency of the city, or
7	before any other governmental agency in respect to any matter
8	affecting:
9	(A) real property acquired or being acquired for
0	redevelopment purposes; or
1	(B) any area needing redevelopment within the jurisdiction of
2	the commission.
3	(10) Subject to section 13 of this chapter, exercise the power of
4	eminent domain in the name of the city, within the redevelopment
5	district, in the manner prescribed by this chapter.
6	(11) Establish a uniform fee schedule whenever appropriate for
7	the performance of governmental assistance, or for providing
8	materials and supplies to private persons in project or program
9	related activities.
0.	(12) Expend, on behalf of the redevelopment district, all or any
21	part of the money available for the purposes of this chapter.
2	(13) Contract for the construction, extension, or improvement of
.3	pedestrian skyways.
.4	(14) Accept loans, grants, and other forms of financial assistance
2.5	from the federal government, the state government, a municipal
26	corporation, a special taxing district, a foundation, or any other
27	source.
28	(15) Provide financial assistance (including grants and loans) to
29	enable individuals and families to purchase or lease residential
30	units within the district. However, financial assistance may be
31	provided only to those individuals and families whose income is
32	at or below the county's median income for individuals and
33	families, respectively.
34	(16) Provide financial assistance (including grants and loans) to
35	neighborhood development corporations to permit them to:
66	(A) provide financial assistance for the purposes described in
37	subdivision (15); or
8	(B) construct, rehabilitate, or repair commercial property
9	within the district.
10	(17) Require as a condition of financial assistance to the owner of
1	a multiunit residential structure that any of the units leased by the
12	owner must be leased:



1	(A) for a period to be determined by the commission, which
2	may not be less than five (5) years;
3	(B) to families whose income does not exceed eighty percent
4	(80%) of the county's median income for families; and
5	(C) at an affordable rate.
6	Conditions imposed by the commission under this subdivision
7	remain in force throughout the period determined under clause
8	(A), even if the owner sells, leases, or conveys the property. The
9	subsequent owner or lessee is bound by the conditions for the
10	remainder of the period.
11	(18) Provide programs in job training, job enrichment, and basic
12	skill development for residents of an enterprise zone.
13	(19) Provide loans and grants for the purpose of stimulating
14	business activity in an enterprise zone or providing employment
15	for residents of an enterprise zone.
16	(20) Contract for the construction, extension, or improvement of:
17	(A) public ways, sidewalks, sewers, waterlines, parking
18	facilities, park or recreational areas, or other local public
19	improvements (as defined in IC 36-7-15.3-6) or structures that
20	are necessary for redevelopment of areas needing
21	redevelopment or economic development within the
22	redevelopment district; or
23	(B) any structure that enhances development or economic
24	development.
25	(b) In addition to its powers under subsection (a), the commission
26	may plan and undertake, alone or in cooperation with other agencies,
27	projects for the redevelopment of, rehabilitating, preventing the spread
28	of, or eliminating slums or areas needing redevelopment, both
29	residential and nonresidential, which projects may include any of the
30	following:
31	(1) The repair or rehabilitation of buildings or other
32	improvements by the commission, owners, or tenants.
33	(2) The acquisition of real property.
34	(3) Either of the following with respect to environmental
35	contamination on real property:
36	(A) Investigation.
37	(B) Remediation.
38	(4) The demolition and removal of buildings or improvements on
39	buildings acquired by the commission where necessary for any of
40	the following:
41	(A) To eliminate unhealthful, unsanitary, or unsafe conditions.
12	(B) To mitigate or eliminate environmental contamination.



1	(C) To lessen density.
2	(D) To reduce traffic hazards.
3	(E) To eliminate obsolete or other uses detrimental to public
4	welfare.
5	(F) To otherwise remove or prevent the conditions described
6	in IC 36-7-1-3.
7	(G) To provide land for needed public facilities.
8	(5) The preparation of sites and the construction of improvements
9	(such as public ways and utility connections) to facilitate the sale
10	or lease of property.
11	(6) The construction of buildings or facilities for residential,
12	commercial, industrial, public, or other uses.
13	(7) The disposition in accordance with this chapter, for uses in
14	accordance with the plans for the projects, of any property
15	acquired in connection with the projects.
16	(c) The commission may use its powers under this chapter relative
17	to real property and interests in real property obtained by voluntary sale
18	or transfer, even though the real property and interests in real property
19	are not located in a redevelopment or urban renewal project area
20	established by the adoption and confirmation of a resolution under
21	sections 8(c), 9, 10, and 11 of this chapter. In acquiring real property
22	and interests in real property outside of a redevelopment or urban
23	renewal project area, the commission shall comply with section 12(b)
24	through 12(e) of this chapter. The commission shall hold, develop, use,
25	and dispose of this real property and interests in real property
26	substantially in accordance with section 15 of this chapter.
27	(d) As used in this section, "pedestrian skyway" means a pedestrian
28	walkway within or outside of the public right-of-way and through and
29	above public or private property and buildings, including all structural
30	supports required to connect skyways to buildings or buildings under
31	construction. Pedestrian skyways constructed, extended, or improved
32	over or through public or private property constitute public property
33	and public improvements, constitute a public use and purpose, and do
34	not require vacation of any public way or other property.
35	(e) All powers that may be exercised under this chapter by the
36	commission may also be exercised by the commission in carrying out
37	its duties and purposes under IC 36-7-15.3.
38	(f) Except as provided in subsection (g), a deed executed under
39	subsection (a)(2) vests in the grantee an estate in fee simple
40	absolute in the real property, free and clear of all liens and
41	encumbrances created or suffered before or after the conveyance



except:

1	(1) liens granted priority under federal law; and
2	(2) the lien of the state or a political subdivision for taxes and
3	special assessments that accrue after the conveyance.
4	(g) The estate in the real property created in fee simple absolute
5	under subsection (f) is subject to all easements, covenants,
6	declarations, and other deed restrictions and laws governing land
7	use, including all zoning restrictions and liens and encumbrances
8	created or suffered by the grantee of the deed at the conveyance.
9	(h) A deed executed under this section:
10	(1) is prima facie evidence of:
11	(A) the regularity of the conveyance of the real property
12	described in the deed;
13	(B) the regularity of the procedure under which the deed
14	is issued; and
15	(C) valid title in fee simple absolute in the grantee of the
16	deed; and
17	(2) is incontestable except by appeal from the action of the
18	commission in issuing the deed filed not later than sixty (60)
19	days after the date of the issuance of the deed.
20	SECTION 3. IC 36-7-17-7 IS AMENDED TO READ AS
21	FOLLOWS [EFFECTIVE UPON PASSAGE]: Sec. 7. (a) The agency
22	shall convey the real property acquired for the purposes of this chapter
23	to those persons or community organizations qualified under section 6
24	of this chapter by using the methods prescribed by subsection (b), (c),
25	or (d).
26	(b) The real property may be conveyed by a conditional sales
27	contract, with title to remain in the agency for a period of at least one
28	(1) year.
29	(c) The title to real property may be conveyed to a person
30	purchasing the property as a determinable fee, with the language of the
31	granting clause in the deed of conveyance to include the language "The
32	property is conveyed on the conditions that the purchaser:
33	(1) will reside in the dwelling as his the purchaser's principal
34	place of residence for a period of not less than three (3) years;
35	(2) will bring the residence up to minimum code standards in
36	twelve (12) months;
37	(3) will carry adequate fire and liability insurance on the dwelling
38	at all times; and
39	(4) will comply with such additional terms, conditions, and
40	requirements as the agency requires before (date of
41	the deed) under IC 36-7-17".
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1	organization purchasing the property as a determinable fee, with the	
2	language of the granting clause in the deed of conveyance to include	
3	the language: "The property is conveyed on the conditions that the	
4	purchaser:	
5	(1) will list the property for sale within twelve (12) months of	
6	taking possession;	
7	(2) will bring the residence up to minimum code standards within	
8	twelve (12) months;	
9	(3) will carry adequate fire and liability insurance on the dwelling	
10	at all times; and	
11	(4) will comply with any additional terms, conditions, and	
12	requirements as the agency requires before (date of	
13	the deed) under IC 36-7-17.".	
14	(e) Except as provided in subsection (f), a deed executed under	
15	this section vests in the grantee a determinable fee interest in the	_
16	real property, free and clear of all liens and encumbrances created	
17	or suffered before or after the sale except:	•
18	(1) liens granted priority under federal law; and	
19	(2) the lien of the state or a political subdivision for taxes and	
20	special assessments that accrue after the sale.	
21	(f) The estate in the real property created by the determinable	
22	fee under subsection (e) is subject to:	
23	(1) the conditions created under subsection (c) or (d); and	
24	(2) all easements, covenants, declarations, and other deed	
25	restrictions and laws governing land use, including all zoning	
26	restrictions and liens and encumbrances created or suffered	_
27	by the purchaser at the sale.	A
28	(g) A deed executed under this section:	
29	(1) is prima facie evidence of:	
30 31	(A) the regularity of the sale of the real property described	
32	in the deed; (B) the regularity of the procedure under which the deed	
33	is issued; and	
34	(C) valid determinable fee title to the real property in the	
35	grantee of the deed; and	
36	(2) is incontestable except by appeal from the action of the	
37	agency in issuing the deed filed not later than sixty (60) days	
38	after the date of the issuance of the deed.	
39	SECTION 4. IC 36-7-17-9 IS AMENDED TO READ AS	
40	FOLLOWS [EFFECTIVE UPON PASSAGE]: Sec. 9. (a) When, after	
41	purchase, a person has resided in the dwelling for the required three (3)	
12	year period, brought the property into compliance with the required	
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1	code standards, and otherwise complied with the terms of the person's	
2	agreement, the agency shall convey to the person a fee simple title to	
3	the property.	
4	(b) When, after purchase, a community organization has brought the	
5	property into compliance with the required code standards, documented	
6	its intent to list the property for sale, and otherwise complied with the	
7	terms of its agreement, the agency shall convey to it a fee simple title	
8	to the property.	
9	(c) Except as provided in subsection (d), a deed executed under	
10	this section vests in the grantee an estate in fee simple absolute in	
11	the real property, free and clear of all liens and encumbrances	
12	created or suffered before or after the conveyance except:	
13	(1) liens granted priority under federal law; and	
14	(2) the lien of the state or a political subdivision for taxes and	
15	special assessments that accrue after the conveyance.	
16	(d) The estate in the real property created in fee simple absolute	
17	under subsection (c) is subject to all easements, covenants,	U
18	declarations, and other deed restrictions and laws governing land	
19	use, including all zoning restrictions and liens and encumbrances	
20	created or suffered by the grantee of the deed at the conveyance.	
21	(e) A deed executed under this section:	
22	(1) is prima facie evidence of:	
23	(A) the regularity of the conveyance of the real property	
24	described in the deed;	
25	(B) the regularity of the procedure under which the deed	
26	is issued; and	
27	(C) valid title in fee simple absolute in the grantee of the	
28	deed; and	V
29	(2) is incontestable except by appeal from the action of the	
30	agency in issuing the deed filed not later than sixty (60) days	
31	after the date of the issuance of the deed.	
32	SECTION 5. An emergency is declared for this act.	

